

2021 FC 262

THE FIFE COUNCIL - FIFE COUNCIL – REMOTE MEETING

11th March, 2021

10.50 a.m. – 1.20 p.m.

PRESENT: Councillors Jim Leishman (Convener), David Alexander, Lesley Backhouse, Alistair Bain, David Barratt, John Beare, Tim Brett, James Calder, Ken Caldwell, Alistair Cameron, Ian Cameron, Alex Campbell, Rod Cavanagh, Bobby Clelland, Dave Coleman, Bill Connor, Altany Craik, Neil Crooks, Colin Davidson, Dave Dempsey, John Docherty, Linda Erskine, Ian Ferguson, Derek Glen, David Graham, Fiona Grant, Mick Green, Sharon Green-Wilson, Gary Guichan, Garry Haldane, Jean Hall Muir, Judy Hamilton, Andy Heer, Zoe Hisbent, Linda Holt, Margaret Kennedy, Gordon Langlands, Helen Law, Kathleen Leslie, Rosemary Liewald, Carol Lindsay, Jane Ann Liston, Mary Lockhart, Donald Lothian, David MacDiarmid, Mino Manekshaw, Karen Marjoram, Alice McGarry, Lea McLelland, Derek Noble, Dominic Nolan, John O'Brien, Tony Orton, Ross Paterson, Bill Porteous, Graham Ritchie, David Ross, David J Ross, Fay Sinclair, Ryan Smart, Kate Stewart, Jonny Tepp, Brian Thomson, Ann Verner, Andrew Verrecchia, Ross Vettraino, Craig Walker, Darren Watt, Vikki Wilton and Jan Wincott.

APOLOGIES FOR Councillors Gavin Ellis and Richard Watt.

ABSENCE:

221. DECLARATIONS OF INTEREST

No declarations of interest were submitted in terms of Standing Order No. 7.1.

222. CIVIC BUSINESS BULLETIN

There was circulated at the meeting a Civic Business Bulletin, a copy of which is appended as Appendix 1 to the minute.

223. MINUTE

The Provost, seconded by Councillor David Ross, moved that the minute of Fife Council meeting of 25th February, 2021 be approved.

Decision

The minute was approved.

224. MINUTES OF COMMITTEES AND SUB-COMMITTEES

The minutes of the undernoted Committees and Sub-Committees, as contained in the volume of minutes, were submitted for accuracy:-

(1)/

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- (1) North East Planning Committee of 10th February, 2021.
- (2) Central and West Planning Committee of 17th February, 2021.
- (3) Policy and Co-ordination Committee of 18th February, 2021.
- (4) Environment, Finance and Communities Scrutiny Committee of 2nd February, 2021.
- (5) Education, Children's Services, Health and Social Care Scrutiny Committee of 9th February, 2021.
- (6) Standards and Audit Committee of 11th February, 2021.
- (7) Health and Social Care Integration Joint Board of 4th December, 2020.

Decision

The minutes were noted.

225. QUESTION TIME

In terms of Standing Order 1.7, the questions put by members to the meeting, the written answers and supplementary questions, are contained in Appendix 2 to the minute.

226. GENERAL FUND REVENUE BUDGET 2021 - 2024

In connection with the consideration of the General Fund Revenue Budget 2021/24, the Council considered the following papers:-

- (a) Local Government Finance Circular No. 1/2021 providing details of the provisional total funding allocations for each Council for the financial year 2021/22;
- (b) Report by the Executive Director (Finance and Corporate Services) advising members of the budget requirement for 2021/22, 2022/23 and 2023/24; providing a review of reserves, balances and risks and outlining the position in relation to Council Tax and Non-Domestic Rates; and
- (c) Administration's Revenue Budget Proposal 2021-2024.

Motion

Councillor Alexander, seconded by Councillor Craik, moved as follows:-

"That the Council:-

1. Approves the report by the Executive Director (Finance & Corporate Services) as detailed below and specifically:-

- (a)/

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(a) notes the details of the settlement announced by the Scottish Government as outlined in Finance Circular 1/2021; the terms of the settlement as outlined in the letter from the Cabinet Secretary for Finance dated 28th January 2021;

(b) notes the terms of the Administration's Budget Statement

(c) agrees the Revenue Budget Proposal as set out in the annex to this motion, including the specific savings proposals which are designed to help enable investment in priorities (set out in Appendix 3 to the minute);

(d) notes an updated financial plan will be presented to members at Policy and Co-ordination Committee in September 2021 providing more clarity around the financial implications associated with reform and recovery from the COVID-19 pandemic

(e) authorises the Section 95 Officer to consider the most appropriate use of varying funding solutions including additional funding for COVID-19, fiscal flexibilities and corporate solutions relative to the Council's financial position in year."

Amendment 1

Councillor Tepp, seconded by Councillor Brett, moved the budget commentary for 2021-2024, as detailed in Appendix 4 to the minute.

Amendment 2

Councillor Dempsey, seconded by Councillor Manekshaw, moved the budget commentary for 2021-224, as detailed in Appendix 5 to the minute.

The meeting adjourned at 11.45am and reconvened at 11.55am.

Roll Call

For the Motion – 52 votes

Councillors David Alexander, Lesley Backhouse, Alistair Bain, David Barratt, John Beare, Ken Caldwell, Alistair Cameron, Ian Cameron, Alex Campbell, Rod Cavanagh, Bobby Clelland, Bill Connor, Altany Craik, Neil Crooks, Colin Davidson, John Docherty, Linda Erskine, Ian Ferguson, Derek Glen, David Graham, Fiona Grant, Sharon Green-Wilson, Gary Guichan, Garry Haldane, Jean Hall Muir, Judy Hamilton, Zoe Hisbent, Gordon Langlands, Helen Law, Jim Leishman, Rosemary Liewald, Carol Lindsay, Mary Lockhart, David MacDiarmid, Karen Marjoram, Alice McGarry, Lea McLelland, Derek Noble, John O'Brien, Ross Paterson, David Ross, Fay Sinclair, Ryan Smart, Kate Stewart, Alistair Suttie, Brian Thomson, Ann Verner, Andrew Verrecchia, Ross Vettraino, Craig Walker, Vikki Wilton and Jan Wincott.

For Amendment 1 – 7 votes

Councillors Tim Brett, James Calder, Linda Holt, Jane Ann Liston, Donald Lothian, Bill Porteous and Jonny Tepp.

For/

For Amendment 2 – 11 votes

Councillors Dave Coleman, Dave Dempsey, Mick Green, Andy Heer, Kathleen Leslie, Mino Manekshaw, Dominic Nolan, Tony Orton, Graham Ritchie, David J Ross and Darren Watt.

Decision

As there was a clear majority, the Motion was accordingly carried.

Councillor Suttie joined the meeting during consideration of the above item.

Councillor Kennedy left the meeting during consideration of the above item and was not present for the vote.

The meeting adjourned at 12.45pm and reconvened at 1.05pm.

227. CAPITAL INVESTMENT PLAN 2021 - 2031

The Council considered a report by the Executive Director (Finance and Corporate Services) providing information for consideration by members in setting a capital plan for 2021/2031.

Motion

Councillor David Ross, seconded by Councillor David Alexander, moved as follows:-

“That the Council -

(1) note the report by the Executive Director (Finance & Corporate Services) setting out the parameters within which the Capital Plan 2021-31 should be approved;

(2) note that the current assumptions around future funding levels will be kept under review;

(3) note the terms of the Administration’s Budget Statement in respect of Capital Investment;

(4) agree the revised capital plan 2021-31 as outlined in the annex to this motion (set out in Appendix 6 to the minute);

(5) authorises the Section 95 officer determine the most appropriate funding source for further investment;

(6) agree that a further review of the capital plan be carried out during 2022-23; and

(7) approve the prudential indicators outlined in the report.”

There/

There had been circulated, an amendment from the Liberal Democrat Group in relation to the Capital Investment Plan, however the Provost ruled that this was no longer competent as their amendment to the General Fund Revenue Budget had fallen.

Decision

The motion was agreed unanimously.

Councillor Holt left the meeting during consideration of the above item.

228. REVIEW OF GOVERNANCE ARRANGEMENTS

The Council considered a report by the Head of Legal and Democratic Services which provided members with an update on the review of the Governance Arrangements implemented following the Council decision of 6th August, 2020, as required in terms of that decision and the changes to the Financial Regulations agreed by Policy and Co-ordination Committee on 19th November, 2020.

Decision

The Council agreed:-

- (1) that Council and committee meetings would continue to be held remotely for the time being, subject to the exclusions set out in paragraph 2.3 of the report;
- (2) to delegate authority to the Chief Executive and the Group Leaders to review and, if necessary, alter the requirement to hold Council and committee meetings remotely after the summer recess; and
- (3) that the departures from the Financial Regulations set out in paragraph 2.5 and 2.6 of the report would continue to be effective until September, 2021.

229. BUSINESS BROUGHT FORWARD BY THE PROVOST AS A MATTER OF URGENCY

It was noted that there was no business to be brought forward under this item.

The Provost reminded members that the next meeting of Fife Council had been moved to 20th May, 2021.

FIFE COUNCIL

FC Minute 110321
Appendix 1

11th March, 2021

Agenda Item No. 3

Civic Business Bulletin

The Queen's New Year Honours List

Awards for Fife

Commanders of the Order of the British Empire

Mr Peter DAWSON

Lately President, Royal and Ancient Golf Club. For services to Golf
(Fife)

Members of the Order of the British Empire

LYNDA COLSTON

Learning Design Manager, People & Capability Group, Department for Work and
Pensions.

For services to Mental Health Learning
(Fife)

Ms Marie SHEVAS

For services to charity in Cowdenbeath, Fife and Malawi
(Fife)

Mr Robert DICK

Head Coach, Scottish Disability Bowls.
For services to Disability Sport
(Fife)

Medallists of the Order of the British Empire

Mr John GILFILAN

Funeral Director. For services to the community in Benarty, Fife.
(Fife)

Mr David ADAMSON

Honorary Chieftain, Burntisland Highland Games. For services to Athletics and the
community in
Burntisland, Fife
(Fife)

Deaths of Former Councillors

John Simpson

John Simpson first served on Cowdenbeath Town Council and was elected as a councillor in 1962. He then went on to serve on Dunfermline District Council as leader and then Fife Council, where he served as finance chair. He was later elected as Fife Provost before retiring from the council in 2012.

Andrew Brown

Andrew Brown was elected to the Council in May 1999 and retired in May 2007. He was a Labour councillor and represented Ward 6, Baldrigeburn. He was Vice Chair of the Social Work Committee, a Non-Exec Trustee of Fife Primary Care Trust and a JP.



MEETING OF FIFE COUNCIL

THURSDAY, 11TH MARCH, 2021

AGENDA ITEM NO. 6 - QUESTION TIME

QUESTION 1 FROM COUNCILLOR DAVE DEMPSEY

What changes to governance documentation and/or current procedures would be required in order that members would have regular sight of transfers between budgets within Services?

Answer

There are no changes to governance procedures or documents required. Details of changes to the overall total capital and revenue budgets are reported to Policy and Co-ordination Committee in line with the Budget Transfer Guidance and Financial Regulations. The guidance sets out all of the reasons and instances where budget transfers are appropriate or required. These are varied and wide ranging and as a result the volume of transactions is large.

Elected Members can request to see details of budget transfers between services from the Finance Team, and the team will work to understand the reason for the request to keep the volume of information manageable in relation to the specific query.

QUESTION 2 FROM COUNCILLOR DAVE DEMPSEY

What was the change in rules and regulations that obliged the Scottish Government to change its arrangements for funding new secondary schools and is the new arrangement more or less advantageous for the Council?

Answer

The funding model underpinning the Scottish Government's Learning Estate Investment Programme (LEIP) is fundamentally different to the previous models. Due to changes in accounting regulations arising from European System of Accounts 2010 (ESA10) the previous model of support, based on a capital contribution representing 2/3rds of eligible costs, can no longer be applied as ESA10 requires these to be classified as public sector capital projects. This change meant that including these projects as public sector would impact on Statistical National Accounts, which are used by the Treasury in determining public expenditure controls.

To manage the impact of ESA10, the LEIP model of revenue based funding was developed. This relates Government support for a project to the achievement of outcomes, broadly representing a contribution of 50% of the costs. The models of support underpinning the types of project are complex, and are developed for individual projects. Due to this it is not

possible to provide a direct comparison of the old funding model with the LEIP model on a like for like basis for a particular project.

The funding model underpinning the Scottish Government's Learning Estate Investment Programme (LEIP) is fundamentally different to the previous models. Due to changes in accounting regulations arising from European System of Accounts 2010 (ESA10) the previous model of support, based on a capital contribution representing 2/3rds of eligible costs, can no longer be applied as ESA10 requires these to be classified as public sector capital projects. This change meant that including these projects as public sector would impact on Statistical National Accounts, which are used by the Treasury in determining public expenditure controls.

To manage the impact of ESA10, the LEIP model of revenue based funding was developed. This relates Government support for a project to the achievement of outcomes, broadly representing a contribution of 50% of the costs. The models of support underpinning the types of project are complex, and are developed for individual projects. Due to this it is not possible to provide a direct comparison of the old funding model with the LEIP model on a like for like basis for a particular project.

QUESTION 3 FROM COUNCILLOR DAVE DEMPSEY

Has leaving the EU removed or reduced barriers to implementing the Progressive Procurement recommended by CLES and, if so, how?

Answer

The departure from the EU has not had significant impact on procurement legislation – changes have been made to the regulations that apply in Scotland to fix deficiencies that would otherwise arise. The changes are largely technical in nature. They do not impact on procurement procedures which will remain fundamentally unchanged. The basic requirements to advertise contracts, observe minimum timescales, and follow rules on technical specifications and award criteria, for example, remains in place. The requirement to afford equal treatment to bidders from countries which are signatories to the World Trade Organisation's Government Procurement Agreement (GPA) also remains. This is due to the UK becoming a party to the GPA in its own right.

Scottish procurement legislation (Procurement Reform (Scotland) Act 2014) has generated further regulations beneath the previous EU regulations, regulating procurement activity at lower thresholds, meaning many of the procedural issues at the higher threshold apply to lower thresholds also. The 2014 Act (which came into effect in 2016) requires public bodies, by law, to consider how our procurement activity can be used to improve the economic, social and environmental wellbeing of our area and how we will facilitate involvement of SMEs, third sector and supported businesses and promote innovation. We are aware that the Scottish Parliament are undertaking post-legislative scrutiny of the Act – I understand an evidence session is to behold with the Cabinet Secretary for Economy, Fair Work and Culture. The views were sought at the start of the year, so would hope to hear feedback fairly soon.

We are also aware that the Cabinet Office have a Green Paper entitled 'Transforming Public Procurement' out for consultation at the moment – however, as previously mentioned, we already have the Procurement Reform (Scotland) Act – the paper does acknowledge that the Government will continue to engage with the Scottish Government (and other devolved

Governments) about the application of the proposed reforms but we are unsure how much, if any, of the reform activity will reach Scottish legislation or policy.

In specific relation to 'Progressive Procurement' as recommended by CLES, the spirit of the Procurement Reform Act supports this but the legislative framework does still require the open competition, equal treatment etc. etc. so there is no ability to ring-fence or restrict procurement opportunities. So, on that basis, I would suggest that there has been no change to 'barriers' as perceived from EU exit but rather, the recommendations are more of a pro-active focussed effort to consider the desired outcomes and shape the procurement strategy to achieve that, within the boundaries of the legislative framework.



FIFE COUNCIL MEETING

THURSDAY, 11 MARCH 2021

AGENDA ITEM NO. 7 - GENERAL FUND REVENUE BUDGET 2021-24

MOTION ON BEHALF OF THE ADMINISTRATION

“That the Council:-

1. Approves the report by the Executive Director (Finance & Corporate Services) as detailed below and specifically:-
 - (a) notes the details of the settlement announced by the Scottish Government as outlined in Finance Circular 1/2021, ; the terms of the settlement as outlined in the letter from the Cabinet Secretary for Finance dated 28th January 2021;
 - (b) notes the terms of the Administration’s Budget Statement
 - (c) agrees the Revenue Budget Proposal as set out in the annex to this motion, including the specific savings proposals which are designed to help enable investment in priorities;
 - (d) notes an updated financial plan will be presented to members at Policy and Co-ordination Committee in September 2021 providing more clarity around the financial implications associated with reform and recovery from the COVID-19 pandemic
 - (e) authorises the Section 95 Officer to consider the most appropriate use of varying funding solutions including additional funding for COVID-19, fiscal flexibilities and corporate solutions relative to the Council’s financial position in year.”

Proposed by Cllr David Alexander

Seconded by Cllr David Ross



Joint Administration Budget Statement

This year the Council comes to set its budget under extraordinary circumstances. The COVID pandemic has completely changed the way the Council has worked over the past year, and the priorities it has had to pursue.

The Council has been focussed on maintaining its basic services, but also on supporting people impacted by the pandemic and supporting all those voluntary and community groups that have come together to assist in their local areas. The Council has worked closely in support of Public Health and NHS Fife and we have undoubtedly benefitted from the existing culture of partnership working we have built up in Fife over many years. Our staff have worked hard to pass on much needed funding to support local businesses and continue to do so. Many Council staff have volunteered or taken on unfamiliar roles and we have all had to adapt to working remotely.

Now that vaccines are available, it is to be hoped that many restrictions will be lifted over the coming months. But the impacts of the pandemic will be far reaching and it will take many months for things to return to anything like normality, and some things will have changed for ever.

For that reason, it is still difficult to predict the additional costs of COVID the Council will have to meet over the next two years such as additional cleaning and safety measures, or the continuing loss of income due to facilities being shut, such as swimming pools, leisure centres and theatres.

The Council also has a key role in supporting the recovery. We have already set out an approach to the recovery focussed on supporting the recovery of the local economy, tackling poverty that has grown during the pandemic, and continuing to address the challenge of climate change. Action on these priorities will require resources.

After many years of having to make cutbacks and savings, we have the opportunity this year to make some significant reinvestments in our services. COVID restrictions and the diversion of staff to support individuals and communities during the pandemic, coupled with recent severe weather, have had an impact on our roads and on our local environment.

Therefore, we propose to invest an additional £9.9m into repairing and improving our roads over the next two years and nearly £1m extra into managing our local environment through the Parks, Streets and Open Spaces service.

Further investment will be made in the three priorities of supporting the recovery of Fife's local economy, tackling poverty and addressing climate change, including through additional investment to tackle flooding. We will also invest in our young people and schools, recognising in particular the need to ensure that as many young people as possible have access to remote technology to assist their learning.

Our overall proposals amount to a significant investment in services, facilities and support for communities and the local economy including additional funding of:

- £9.9m into roads over the next 2 years;
- £5.4 to mitigate the impact of flooding;
- £7.5m into tourism and community facilities;
- Almost £1m into local environmental management;
- £2.9m into supporting the local economy;
- £0.5m into tackling poverty in addition to the £31m we already spend on hardship payments, rebates and prevention measures, and further specific funding from Government; and
- A further £1m for devices to support remote learning for our young people on top of Government funding for this purpose and the mainstream resources we commit every year to education.

We recognise there will continue to be pressure on Council budgets in future years, but we believe it is right to make these investments in our services and our priorities now, to mitigate the impacts of the pandemic and assist with Fife's recovery. While there is adequate funding available to make these investments, it will be for the Executive Director (Finance & Corporate Services) to review and ensure the best use of various funding sources available, including, additional funding for COVID-19, fiscal flexibilities and other corporate solutions to optimise the benefit to the Council.

Significant additional funding has come and will be coming from Government to assist councils meet the extra costs and loss of income from the pandemic, and to support the recovery. But it remains to be seen whether this will be sufficient to meet all our costs going forward. Much of this additional funding will come to councils at the end of this financial year. This means our reserves will be significantly higher than usual at the start of the coming financial year.

However much of this funding is earmarked to meet specific costs due to the pandemic, loss of income and to assist with the recovery. It will not be recurring funding so can only be used on a one-off basis.

In light of this, we propose to commit some of this funding for one-off expenditure to address identified needs and priorities at this time. We will retain the bulk of this funding to be allocated over the course of the coming year to meet emerging costs of the pandemic, to offset loss of income and to support the recovery. Detailed proposals will be considered over the course of the year by the Council's Policy and Co-ordination Committee and committed in line with these priorities.



Revenue Budget 2021-24

Proposed by Joint Administration

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Introduction

Following the publication of the Scottish Government's draft budget, for the coming year 2021-22 the Council is projecting a small surplus of £4.015m. This is available for investment whilst maintaining a balanced budget for 2021-22, although it could increase the budget gap in future years.

Savings Proposals and Pressures

In addition to this surplus, a small number of savings have been identified from current expenditure, some of which have already been considered and approved through committees or sub-committees and others which are efficiency savings. In total these amount to an additional £0.540m available for investment per Appendix 1

A previously agreed staffing restructure within Parks, Streets and Open Spaces will deliver further savings of £0.250m, however in recognition of previous cuts the Joint Administration has proposed reinvestment of £0.500m to enhance frontline service delivery.

Investment

This provides a total of up to £4.555m available to invest in expenditure during the budget period 2021-24. The Joint Administration is proposing to make the following investments in services:-

Health and Social Care - £1.778m

It is proposed to passport across to the Health and Social Care Partnership the equivalent increase in core grant (1.17%) the Council has received from the Scottish Government as per our usual practice of reflection increases or decreases in the allocation for Health and Social Care.

Halls and Centres - £0.417m

This relates to a previous agreed saving that has proved to be unachievable and is a continuing burden on the Communities Directorate budget. This budget provides the opportunity to make a permanent adjustment to reflect this.

Children and Families Support for 3rd Sector Organisations - £0.410m

Similarly, this is a previously identified saving that has not been achieved. The review of 3rd Sector Children and Families Services is now being implemented and the reinvestment of this funding rather than continuing to seek it as a savings will allow a smoother transition to the new approach and provide additional investment in the required services.

Autism Strategy - £0.100m

It is recognised that the newly revised strategy to support people with autism requires additional investment and this will be transferred to the Health and Social Care Partnership specifically for this purpose.

Road Maintenance - £0.450m

This is part of a package of revenue and capital investment in improving Fife's roads and pavements. It is recognised that there has been a significant impact on Fife's roads during

the pandemic. Not only was there a period when COVID restrictions meant that only essential repairs could be carried out, but some staff were required to help in other activities to support people through the period of the pandemic. Recent severe weather has also had an impact on the roads.

In previous budgets, some revenue expenditure has been diverted to help fund capital roads improvements. However, it is important not only to continue making these major improvements to Fife's roads, but they must be maintained as well. That is the purpose of this additional revenue funding for roads maintenance.

Parks, Streets and Open Spaces - £0.525m

Due to funding pressures on the Council the Parks, Streets and Open Spaces service has seen significant cuts in its budget over recent years. This has had a negative impact on the local environment and this investment will allow additional permanent staff to be employed within the service. This will fit well with our intention to fund additional seasonal work in the coming year to make up for the environmental work that it hasn't been possible to undertake during COVID restrictions.

Business Support/Enterprise Hubs/Community Wealth Building - £0.375m

The pandemic has had a significant impact on Fife's local economy. There is a need to increase investment in supporting business going forward. As part of this approach to supporting the local economy it is proposed to try and accelerate the development of small enterprise hubs to encourage innovation and the growth of new and existing small local businesses. In addition to the capital expenditure already committed or proposed, these enterprise hubs will require some revenue funding to support their development and initial running costs.

The Council has also agreed to pursue a community wealth building approach to supporting and developing the local economy and this will require some investment to implement.

Tackling Poverty - £0.500m

Recovery from the crisis stage of the pandemic is going to bring significant challenges for many people in Fife. There will be a need to reappraise our spending priorities and to invest in prevention as well as crisis support at times of need. Our work in supporting communities during this last year has been built on working locally as a community team supported by effective and simplified processes. We have agreed that this people and place approach needs to be fundamental to supporting communities going forward and to working with people and partners. This will require investment as the pandemic has demonstrated not just the value of working in this way but also how stretched these resources are.

We have also made a commitment to bringing forward proposals to ensure that cost is not a barrier to people's ability to participate actively and use our public services. This together with a sustainable plan for food support linked to wider support services and welfare support will be key areas for funding over the period.

One-Off Investment

In addition to the headroom available for investment during 2021-24, additional funding will be available to the Council through one-off funding from central government for loss of income and additional costs during the pandemic, as well as funding for the on-going impacts of COVID and to support the recovery, in addition to funding from agreed fiscal flexibilities.

The bulk of this funding will be put into reserves and brought forward for commitment during the course of the coming year when the longer-term costs and impacts of the pandemic become clearer. The Council has already agreed an approach to recovery and reform, and funding will be allocated in line with the priorities outlined through this process.

However, it is clear that there are a number of priorities that should be addressed sooner rather than later. There is adequate funding available to make some initial investments , and it will be for the Executive Director (Finance & Corporate Services) to review and ensure the best use of various funding sources available, including, additional funding for COVID-19, fiscal flexibilities and other corporate solutions to optimise the benefit to the Council.

The Joint Administration proposes to fund these on a one-off basis as follows:-

Flooding - £0.450m

Additional funding of £0.450m revenue and £5.000m in capital will be committed to addressing flooding across Fife, allowing assessments to be carried out on the many flood risk sites identified through the recent review and work to be carried out on the highest priority sites. This funding has been agreed by the Policy and Co-ordination Committee and is included within this budget.

Education Devices - £1.000m

The Council has already distributed 7,000 tablet/ laptop/book devices and over 1,000 devices to allow internet access, to school pupils during the pandemic. This has allowed those without access to such devices to continue with their learning remotely.

The Council has committed an additional £1.400m to order a further 5,000 devices for distribution to pupils who are still having to share devices with siblings or other family members to assist with their remote learning.

Regardless of the timing and nature of a return to school for all pupils, the pandemic has re-emphasised the importance of the use of technology in learning and it has always been the ambition of the Joint Administration to ensure equality of access to technology and the internet as an assistance to learning.

It is the intention to go further with this approach in the future but as an initial step it is proposed to commit a further £1m of one-off funding to secure further devices for school pupils with limited access to them.

Parks, Streets and Open Spaces – Seasonal Staff - £0.400m

Last year, due to COVID restrictions, the Council had to cut back on the environmental maintenance work it undertook. This has meant there is an outstanding backlog of work requiring attention in the year to come. For that reason, it is proposed to increase the number of seasonal staff employed on this work in 2021 by around 50% to tackle the backlog of environmental maintenance. This will have the added benefit of providing a number of temporary jobs to mitigate the immediate impacts of unemployment following the pandemic.

Trusts

The Council's arm's length Trusts have suffered particularly badly throughout the pandemic and many of their facilities and activities have had to remain closed for an extended period. As a consequence, they have lost significant income over the past year. The Council will ensure their continued financial viability over 2021-22 and will engage with them during the course of the year to agree future plans that take account of the longer-term impacts of the pandemic on their operation in line with the aspirations and priorities of the Council.

Area Budgets

It has been difficult for the Council's Area Committees to commission local projects due to the pandemic with the consequence that the current year's budgets are significantly underspent. It is proposed to allow the Area Committees to carry forward these underspends into 2021-22 for projects that have been delayed and to help meet emerging needs and support the recovery at a local level.

Conclusion

In conclusion, this is an extraordinary budget for extraordinary times. It is based on our key priorities of tackling poverty; supporting local economic recovery; and addressing climate change; underpinned by a community wealth building approach and adaptation to new ways of working. It seeks to invest in our services so that the Council can continue to support Fife's people, communities and businesses through the pandemic and into the recovery.

FIFE COUNCIL
GENERAL FUND REVENUE BUDGET 2021-24

	2021-22 £m	2022-23 £m	2023-24 £m
Estimated Budget Surplus/(Reduction) as per report by Executive Director Finance & Corporate Services (March 2021)	4.015	(14.903)	(34.365)
Contribution to Health & Social Care - 1.17% Core Grant Increase	1.778	1.778	1.778
Revised Budget Surplus/(Reduction)	2.237	(16.681)	(36.143)
Savings Proposed by Administration (Appendix 1)	0.540	0.540	0.540
Revised Budget Gap	2.777	(16.141)	(35.603)
Proposed Additional Investment by Administration			
Investment (Appendix 2)	2.777	2.777	2.777
Revised Budget Gap	0.000	(18.918)	(38.380)

FIFE COUNCIL
GENERAL FUND REVENUE BUDGET 2021-24
BUDGET SAVINGS

Saving Reference		Cumulative Saving		
		2021-22 £m	2022-23 £m	2023-24 £m
	Enterprise & Environment			
	Assets, Transportation & Environment			
	Environment & Building Services			
2022-EE-01	Reduction of PSOS Supervisors	0.250	0.250	0.250
	Roads & Transportation Service			
2022-EE-02	Implementation of Risk Based Approach to Road Inspections	0.120	0.120	0.120
	Economy, Planning & Employability			
	Protective Services			
2022-EC-03	Review of Protective Services Staffing	0.030	0.030	0.030
	Total Enterprise & Environment	0.400	0.400	0.400
	Finance & Corporate Services			
	Revenue & Commercial Services			
2022-FC-01	Business Support - Reduce Printing	0.040	0.040	0.040
	Finance & Corporate Services Directorate			
2022-FC-02	Triage of Professional Services	0.100	0.100	0.100
	Total Finance & Corporate Services	0.140	0.140	0.140
	Total Budget Savings	0.540	0.540	0.540

FIFE COUNCIL
GENERAL FUND REVENUE BUDGET 2021-24
BUDGET INVESTMENT

	Cumulative Investment		
	2021-22 £m	2022-23 £m	2023-24 £m
<u>Education & Children Services</u>			
Providing joined up support for Families within Education, Social Work and 3rd Sector	0.410	0.410	0.410
Total Education & Children Services	0.410	0.410	0.410
<u>Enterprise & Environment</u>			
Assets, Transportation & Environment			
Environment & Building Services			
PSOS Staffing	0.525	0.525	0.525
Roads & Transportation Service			
Road Maintenance	0.450	0.450	0.450
Economy, Planning & Employability			
Business and Employability			
Business Support/Enterprise Hubs/Community Wealth	0.375	0.375	0.375
Total Enterprise & Environment	1.350	1.350	1.350
<u>Communities</u>			
Communities & Neighbourhoods			
Halls and Centres	0.417	0.417	0.417
Local Community Areas			
Tackling Poverty - People and Place Approach	0.500	0.500	0.500
Total Communities	0.917	0.917	0.917
<u>Health & Social Care</u>			
Autism Strategy - One-Stop-Shop	0.100	0.100	0.100
Total Health & Social Care Services	0.100	0.100	0.100
Total Budget Investment	2.777	2.777	2.777

FIFE COUNCIL
GENERAL FUND REVENUE BUDGET 2021-24
BUDGET ONE-OFF INVESTMENT

	2021-22 £m
Education & Children Services	
Digital Devices	1.000
Total Education & Children Services	1.000
Enterprise & Environment	
Assets, Transportation & Environment	
Environment & Building Services	
PSOS Staffing	0.400
Total Enterprise & Environment	0.400
Total Budget Investment (One-Off)	1.400
Funded By:-	
COVID-19/Fiscal Flexibilities/Corporate Solutions	1.400
Total Funding	1.400

Fife Council – 11th March, 2021

Liberal Democrats amendment to the 2021-22 General Revenue Budget

Liberal Democrats budget proposal

The Liberal Democrats propose the following amendment in terms of the Council's 2021-22 General Revenue Budget:

This has been an exceptional and extraordinary year proving beyond doubt that none of us can predict the future with complete certainty in any area of life. We can, however, predict with some certainty, that our roads will continue to be essential to every single resident, and business operating in Fife, and to tourists who are recognised as a vital source of revenue and jobs in Fife.

The Liberal Democrats believe there has been a chronic under-investment in our roads and streetlights and that these continue to deteriorate year on year.

The ten-year period from 2010/11-2019/20 saw a total investment of £92 Million in our roads and streetlight programme; the ten-year plan for 2021/22-2030/31 adds up to £92 Million. Fifers should not expect the roads to improve over the next decade.

The Transportation service has a capacity to deliver approximately £11.2m of road infrastructure investment per year and £2.4m of street lighting infrastructure investment per year over the current plan period. Over a ten-year period that amounts to £136 Million and that is the level of expenditure we should aspire to. We are some £40 Million short over the lifetime of the current plan.

The capital plan, even allowing for the administration's welcome investment, falls well short of what is required and continues to under-utilise the capacity of the Transportation service to deliver.

A crisis is coming home to roost and we believe that every year we fail to make a long-term commitment to our road infrastructure, we fail the people of Fife, and we fail the transportation service. We should not have to discuss this every year and argue the case for our roads.

The administration acknowledges the roads crisis in their own budget proposals by proposing additional investment, and by advancing some capital spending on roads. They have achieved this by re-profiling their existing capital plan, robbing future years of capital to spend now.

Roads are a long-term project and they require a long-term funding commitment to permit effective and efficient management planning. They are, in normal times, an excellent candidate for prudential borrowing as a new road is expected to last for years before significant maintenance expenditure is required. In normal times we would recommend approving recurring revenue savings and re-directing these to fund prudential borrowing to correct what we see as an underinvestment. However, these are not normal times and we have been advised by the Executive Director of Finance and Corporate Services as the Section 95 officer of the Council that this

would not be prudent at a time when the Council faces significant financial uncertainty due to the pandemic.

Approving the savings as detailed in our budget amendment will, however, generate the capacity to invest **an additional £7.022m in capital investment in 'Roads and Street Lighting' over the next 3 years above the administration proposals**, increasing the capacity of the service to deliver the essential infrastructure that we all rely on.

The service savings the Liberal Democrats now propose for approval are detailed in Appendix 1 to this amendment. These are £0.540m of recurring savings also included in the Administration's budget proposals, and in addition, a further £3.282m of recurring savings within services.

In terms of investment, we accept the investment funded from Covid monies as detailed on page 8 (Appendix 3) of the Administration's Draft Revenue Budget. However, in addition to the proposal for additional capital investment in our roads and street lighting detailed above, there are several one-off investment opportunities we would propose, using the budget surplus available, which would replace the Administration's proposals as detailed on page 7 (Appendix 2) of their proposed budget. These are:

- In year 1: £3.739m to provide a fund for Area Committees to invest according to their local needs, with an additional £0.320m reserved to meet the funding gap currently facing St Andrews Town Hall. This work is urgent, and essential.
- In year 2: £2.622m to invest in an Active Travel Infrastructure Fund for North East Fife. This will provide frontline staff with the resource required to seek external funding to deliver the SesTrans Strategic Network vision for North East Fife. The vision identifies routes that link Pittenweem, Anstruther and Crail to St Andrews, Cupar to St Andrews, and Newport, Leuchars, and Guardbridge to St Andrews. As a major tourist destination, we believe that this investment, if approved, will further enhance the region's attraction, and bring further additional economic and wellbeing benefits to the whole of Fife.

The proposals above are detailed in Appendix 1 to our amendment, and would result in significant investment without impacting on the budget gap over the three-year period.

PROPOSER Cllr Jonny Tepp

SECONDER: Cllr Tim Brett

FIFE COUNCIL
GENERAL FUND REVENUE BUDGET 2021-22 : LIBERAL DEMOCRAT GROUP AMENDMENT

	2021-22 £'m	2022-23 £'m	2023-24 £'m
Estimated Budget Surplus / (Reduction) as per report by Executive Director Finance & Corporate Services (March 2021)	4.015	(14.903)	(34.365)
Per Administration Revenue Budget Motion : Passporting of Grant Increase of 1.17% to Health & Social Care Partnership	1.778	1.778	1.778
Revised Budget Surplus / (Reduction)	2.237	(16.681)	(36.143)
Savings Proposals Accepted by Liberal Democrat Group			
Proposed by Administration and included in their Budget			
Reduction of PSOS Supervisors	0.250	0.250	0.250
Implement a risk based approach to roads inspections combined with improvements to productivity, efficiencies and quality.	0.120	0.120	0.120
Review Protective Services Staffing	0.030	0.030	0.030
Triage of Professional Services	0.100	0.100	0.100
Business Support - Print Reduction	0.040	0.040	0.040
Total Savings per the Administration Draft Budget	0.540	0.540	0.540
Additional Service Savings Proposed by Liberal Democrat Group			
Improved targeting and coordination of funding and approaches for reducing inequalities across Council	0.390	0.390	0.390
Homelessness RRTP – establishing a revised housing access frontline	0.120	0.120	0.120
Homelessness Savings associated with the implementation of the RRTP (non-staffing)	0.200	0.200	0.200
Grounds Maintenance and Street Cleansing Vacancy Management	0.100	0.100	0.100
Reduction in Fife-wide grounds maintenance activities	0.300	0.300	0.300
Review Property Services and requirements as Building Value Programme develops	0.250	0.250	0.250
Stop providing grant to Fife Shopmobility Ltd	0.142	0.142	0.142
Stop Grants to Voluntary Services	0.043	0.043	0.043
DRT charging (Ring & Ride/ Dial a Ride)	0.150	0.150	0.150
Off road Cycleways	0.050	0.050	0.050
Standardisation of charging periods in Fife car parks and on-street bays	0.015	0.015	0.015
Car Parking Account - various opportunities to increase car parking income arising from PBB exercise - part 1.	0.030	0.030	0.030
Withdrawal of non-entitled Pupil school transport	0.400	0.400	0.400
Reduce lighting energy usage across Fife by switching off a number of lights thereby reducing energy charges, maintenance and repairs.	0.180	0.180	0.180
Review of Community Education Worker posts	0.124	0.124	0.124
Revise the Pupil Support funding	0.200	0.200	0.200
Early Years – Play Resource Base	0.050	0.050	0.050
Commercialisation Programme - Income Generation Consideration of an alternative commercial model for parts of the Childcare Services. Review of the Professional Learning models of delivery from across the work of the Education Service.	0.488	0.488	0.488
Workforce Youth Investment	0.050	0.050	0.050
Total Additional Savings Proposed	3.282	3.282	3.282
Revised Budget Gap	6.059	(12.859)	(32.321)
Additional Investment Proposed by Liberal Democrat Group			
<i>One off Investment</i>			
Sustainable Transport - Active Travel Infrastructure - CFCR	0.000	2.622	0.000
Roads, Structures & Street Lighting - CFCR	2.000	1.200	3.822
Allocation to Area Committees	3.739	0.000	0.000
St. Andrews Town Hall - maintenance works	0.320	0.000	0.000
Total Additional Investment Proposed	6.059	3.822	3.822
Contribution to Balances	0.000	0.000	0.000
Budget Gap	(0.000)	(16.681)	(36.143)

Conservative Group Budget Amendment

The Conservative Group proposes an amendment which replaces the Administration proposition in toto with the following, thereby balancing the Budget for 2021-22 and providing a basis for further work in future years.

Starting from the Budget Gap advised by the Executive Director of Finance & Corporate Services, we have identified acceptable savings from the Service Change Plans as detailed in Appendix 1.

To these we have added savings from the introduction of Music Sponsorship and from utilising the surplus available within the Loan Charges Budget.

Overall, this gives a budget surplus for 2021-22 of £8.867m plus £1.400m from COVID-19/Fiscal Flexibilities/Corporate Solutions

From this, we have allocated, as shown in Appendices 1 & 2

- £1.778m to the Health & Social Care Partnership, matching the percentage increase in the Council's Government Grant
- £0.100m to the Autism One Stop Shop in Kirkcaldy
- £0.495m to the Restoration of Leisure Centre opening hours – this would reverse the unpopular and ultimately self-defeating cuts in the availability of swimming pools, etc.
- £0.300m to the Partial Restoration of Recycling Centre opening hours – this would go some way to assisting and encouraging local residents and businesses to recycle more efficiently and responsibly especially once the current restrictions are relaxed.
- £0.250m to Roads Joint Venture Setup Costs (2021/22) – we have investigated the arrangements used successfully for decades in North Lanarkshire and concluded that a similar approach would benefit Fife
- £0.377m to P1 Deferrals – this would fund an automatic right to an additional year of nursery for under-5s, in line with the Scottish Government's policy intention and practice in some councils and aligns with the unanimous decision of Council on February 25th
- £2m to increase the Revenue Budget for roads repairs, recognising the need to match an increase in capital works with a greater level of more ad hoc work
- £0.300m to create an Environmental Enforcement Squad, to bear down on the scourge of Flytipping and similar antisocial practices
- £0.042m to create an additional Planning Enforcement Officer post
- £1.400m to provide Digital Devices and related resources to help Fife's school pupils to fully participate in an increasingly digital world
- The balance of £3.225m to create an Area Commissioning Budget – we continue to note the glacial pace of decentralisation and believe that this stems from the retention of centralised budgetary control. We propose the creation of a Commissioning

Budget to be held at Area level and used to commission work from Council Services and elsewhere, as best fits the needs of the Area. Democratic oversight would come from the Area Committees. This new budget would be available to cover revenue expenditure, including CFCR. There would be as few constraints as possible. Allocation would be purely population-based.

FIFE COUNCIL
GENERAL FUND REVENUE BUDGET 2021-22 : CONSERVATIVE GROUP AMENDMENT

	2021-22 £'m	2022-23 £'m	2023-24 £'m
Estimated Budget Surplus/(Reduction) as per report by Executive Director Finance & Corporate Services (March 2021)	4.015	(14.903)	(34.365)
Per Administration Revenue Budget Motion : Contribution to Health & Social Care - 1.17% Core Grant Increase	1.778	1.778	1.778
Revised Budget Surplus/(Reduction)	2.237	(16.681)	(36.143)
Savings Proposals Accepted by Conservative Group			
Proposed by Administration and included in their Budget			
Reduction of PSOS Supervisors	0.250	0.250	0.250
Implement a risk based approach to roads inspections combined with improvements to productivity, efficiencies and quality.	0.120	0.120	0.120
Review Protective Services Staffing	0.030	0.030	0.030
Triage of Professional Services	0.100	0.100	0.100
Business Support - Print Reduction	0.040	0.040	0.040
Total Savings per the Administration Draft Budget	0.540	0.540	0.540
Additional Service Savings Proposed by Conservative Group			
Improved targeting & coordination of funding & approaches for reducing inequalities across Council	0.390	0.390	0.390
Grounds Maintenance and Street Cleansing Vacancy Management	0.100	0.100	0.100
Review Property Services and requirements as Building Value Programme develops.	0.250	0.250	0.250
Off road Cycleways	0.050	0.050	0.050
Standardisation of charging periods in Fife car parks and on-street bays.	0.015	0.015	0.015
Reduce lighting energy usage across Fife switching off a number of lights	0.180	0.180	0.180
Review of Community Education Worker posts	0.124	0.124	0.124
Early Years – Play Resource Base	0.050	0.050	0.050
Consideration of an alternative commercial model for parts of childcare services and Review of the Professional Learning models of delivery from across the work of the Education Service	0.488	0.488	0.488
Additional Savings Proposals			
Music Sponsorship	0.015	0.015	0.015
Loans Charges Surplus Budget	2.650	3.000	-
Revised Budget Gap	7.089	(11.479)	(33.941)
Accept from Administration Investment Proposals			
H&SCP - Autism One Stop Shop, Kirkcaldy	0.100	0.100	0.100
Roads Maintenance	0.450	0.450	0.450
Additional Investment proposed by Conservative Group			
Restoration of Leisure Centre opening hours	0.495	0.495	0.495
Partial Restoration of Recycling Centre opening hours	0.300	0.300	0.300
Roads Joint Venture Setup Costs	0.250	0.250	0.000
P1 Deferrals	0.377	0.377	0.377
Increase in Roads Maintenance	1.550	1.550	0.000
Environmental Enforcement Squad	0.300	0.300	0.300
Additional Planning Enforcement Officer	0.042	0.042	0.042
Area Commissioning Budget	3.225	1.338	0.138
Total Additional Investment	7.089	5.202	2.202
Contribution to Balances	0.000	0.000	0.000
Revised Budget Gap	0.000	(16.681)	(36.143)

FIFE COUNCIL
GENERAL FUND REVENUE BUDGET 2021-22 : CONSERVATIVE GROUP AMENDMENT
BUDGET ONE-OFF INVESTMENT

	2021-22 £'m
Education and Children Services	
Digital Devices	1.400
Funded by:	
COVID-19/Fiscal Flexibilities/Corporate Solutions	1.400



FIFE COUNCIL MEETING

THURSDAY, 11 MARCH 2021

AGENDA ITEM NO. 8 - CAPITAL INVESTMENT PLAN 2021-2031

MOTION ON BEHALF OF THE ADMINISTRATION

"That the Council -

- (1) note the report by the Executive Director (Finance & Corporate Services) setting out the parameters within which the Capital Plan 2021-31 should be approved;
- (2) note that the current assumptions around future funding levels will be kept under review;
- (3) note the terms of the Administration's Budget Statement in respect of Capital Investment;
- (4) agree the revised capital plan 2021-31 as outlined in the annex to this motion;
- (5) authorises the Section 95 officer determine the most appropriate funding source for further investment;
- (6) agree that a further review of the capital plan be carried out during 2022-23; and
- (7) approve the prudential indicators outlined in the report."

Proposed by Cllr David Ross

Seconded by Cllr David Alexander



Joint Administration Budget Statement

This year the Council comes to set its budget under extraordinary circumstances. The COVID pandemic has completely changed the way the Council has worked over the past year, and the priorities it has had to pursue.

The Council has been focussed on maintaining its basic services, but also on supporting people impacted by the pandemic and supporting all those voluntary and community groups that have come together to assist in their local areas. The Council has worked closely in support of Public Health and NHS Fife and we have undoubtedly benefitted from the existing culture of partnership working we have built up in Fife over many years. Our staff have worked hard to pass on much needed funding to support local businesses and continue to do so. Many Council staff have volunteered or taken on unfamiliar roles and we have all had to adapt to working remotely.

Now that vaccines are available, it is to be hoped that many restrictions will be lifted over the coming months. But the impacts of the pandemic will be far reaching and it will take many months for things to return to anything like normality, and some things will have changed for ever.

For that reason, it is still difficult to predict the additional costs of COVID the Council will have to meet over the next two years such as additional cleaning and safety measures, or the continuing loss of income due to facilities being shut, such as swimming pools, leisure centres and theatres.

The Council also has a key role in supporting the recovery. We have already set out an approach to the recovery focussed on supporting the recovery of the local economy, tackling poverty that has grown during the pandemic, and continuing to address the challenge of climate change. Action on these priorities will require resources.

After many years of having to make cutbacks and savings, we have the opportunity this year to make some significant reinvestments in our services. COVID restrictions and the diversion of staff to support individuals and communities during the pandemic, coupled with recent severe weather, have had an impact on our roads and on our local environment.

Therefore, we propose to invest an additional £9.9m into repairing and improving our roads over the next two years and nearly £1m extra into managing our local environment through the Parks, Streets and Open Spaces service.

Further investment will be made in the three priorities of supporting the recovery of Fife's local economy, tackling poverty and addressing climate change, including through additional investment to tackle flooding. We will also invest in our young people and schools, recognising in particular the need to ensure that as many young people as possible have access to remote technology to assist their learning.

Our overall proposals amount to a significant investment in services, facilities and support for communities and the local economy including additional funding of:

- £9.9m into roads over the next 2 years;
- £5.4 to mitigate the impact of flooding;
- £7.5m into tourism and community facilities;
- Almost £1m into local environmental management;
- £2.9m into supporting the local economy;
- £0.5m into tackling poverty in addition to the £31m we already spend on hardship payments, rebates and prevention measures, and further specific funding from Government; and
- A further £1m for devices to support remote learning for our young people on top of Government funding for this purpose and the mainstream resources we commit every year to education.

We recognise there will continue to be pressure on Council budgets in future years, but we believe it is right to make these investments in our services and our priorities now, to mitigate the impacts of the pandemic and assist with Fife's recovery. While there is adequate funding available to make these investments, it will be for the Executive Director (Finance & Corporate Services) to review and ensure the best use of various funding sources available, including, additional funding for COVID-19, fiscal flexibilities and other corporate solutions to optimise the benefit to the Council.

Significant additional funding has come and will be coming from Government to assist councils meet the extra costs and loss of income from the pandemic, and to support the recovery. But it remains to be seen whether this will be sufficient to meet all our costs going forward. Much of this additional funding will come to councils at the end of this financial year. This means our reserves will be significantly higher than usual at the start of the coming financial year.

However much of this funding is earmarked to meet specific costs due to the pandemic, loss of income and to assist with the recovery. It will not be recurring funding so can only be used on a one-off basis.

In light of this, we propose to commit some of this funding for one-off expenditure to address identified needs and priorities at this time. We will retain the bulk of this funding to be allocated over the course of the coming year to meet emerging costs of the pandemic, to offset loss of income and to support the recovery. Detailed proposals will be considered over the course of the year by the Council's Policy and Co-ordination Committee and committed in line with these priorities.



Capital Investment Plan 2021-31

Approved by Fife Council

Contents

Page	Description
1 - 3	Capital Investment Plan 2021-31 Proposals
Appendices	
4 – 5	Appendix 1 – Capital Investment Plan 2021-31 by Theme

Capital Plan Proposals 2021-2031

Introduction

This paper sets out the Joint Administration's capital expenditure plan for the coming 10 years with the next regular two yearly review to take place in 2023.

The proposals set out in this Plan build on the previous plan but has been updated to take into account revised phasing and costings. Where possible the potential costs arising from COVID-19 have been met from existing budgets.

The proposals also continue to recognise the principle of balancing expenditure on new projects with the need to maintain existing facilities and infrastructure. Services are directed to consider the on-going revenue costs of capital projects when developing their business cases.

The timing of some projects is indicative and could be subject to a degree of flexibility, particularly in the later years of the programme, depending on circumstances and funding availability.

Unavoidable Pressures

Since the last plan was approved we know that some new pressures have emerged and some project costs have increased which we have committed to including in the plan:

Unavoidable Pressures	£m
Device Refresh	3.500
Cremator Replacement	0.229
Madras College extension	1.156
Primary Development	17.004
Synthetic Turf Pitches Replacement Programme	3.735
New Golf Depot	0.650
Sports, Leisure and Community Assets Programme	4.800
Fife Tourism Infrastructure Programme	0.650
Total	31.724

Further Identified Priorities

We also identified additional priorities for investment and these have been included within our proposed Capital Investment Plan. These are set out below:

Investment	Description	£m
Flooding Measures	<p>Following significant flooding events and continued impact of climate change, additional funding is required to take forward proactive and preventative measures as opposed to reactive.</p> <p>This links with a commitment to an additional £0.450m for investigative and maintenance work noted with the revenue budget proposals.</p> <p>This funding has been approved through the Policy and Co-ordination Committee for inclusion in the capital programme.</p>	5.000
Beacon Leisure Centre	<p>This has been recognised as unavoidable pressure as funding is required to carry out necessary repairs, maintenance and upgrading to rectify building issues and ensure the facility is fit for purpose and can reopen when restrictions allow.</p>	1.000
Abbeyview Community Hub	<p>The existing Capital Investment Plan 2019-29 included a project for the development of an integrated community hub at Abbeyview, the budget being £2.6m. The project involves reconfiguration of the local office and 2 community centres into one community hub. During the review process, officers identified cost increases of £2m to meet the design requirements. Further design work and options have been undertaken including increasing the size of the facilities and bringing the project forward at a cost of £1.9m. This, combined with the commitment for investment at Templehall and Inverkeithing in Kirkcaldy provide a combined investment in Area Community Facilities of £16.5m.</p>	1.900
Inverkeithing High School Community Wing	<p>Future investment is required for the retention and refurbishment of the Community Wing at Inverkeithing High School. This is in recognition that the community wing was built at the same time and is in a similar condition to the remainder of the existing school.</p>	1.000

Additional Investments - £5.650m

As a result of the revised plan there is capacity to further increase the Capital Programme in the next two years through CFCR contributions from one off capacity of £5.650m in the revenue budget. Our priorities for further investment would be in the following key areas :

- **Industrial/Commercial Development - £2.500m**

Additional funding to support industrial and commercial development and assist the economic recovery including the development of Enterprise Hubs, Industrial Development and Town Centre improvements.

- **Tourism and Community Facilities - £2.100m**

Investment in key tourism sites including provision for renewal/refurbishment of public toilets, improving access and creating more visitor space for caravans/mobile homes. Funding will also be made in key community facilities requiring investment beyond the scope of Area Committee budgets

- **Area Capital Budget - £1.050m**

A local capital budget of £0.075m for each of the next two years for each of the Area Committee allowing them to address local capital funding needs and support projects brought forward from local communities, in particular where this will assist in drawing down additional external funding.

Roads

It is recognised that there is a need for additional capital funding to be invested in improving Fife's roads which have deteriorated over the past year due to Covid restrictions limiting operations and the impact of the severe weather over the winter.

It is proposed to bring forward existing funding for road improvements in order to increase capital spending on roads and pavements by £2m in each of the next two years, increasing the annual spend from £6m to £8m.

In addition to this we propose to commit a further £5m over the next two years to catch up on outstanding improvement work and assist with the economic recovery. A further £0.450m is being added to the revenue budget for on-going maintenance of roads and pavements.

While there is adequate funding available to make this additional investment in Roads, it will be for the Executive Director (Finance & Corporate Services) to review and ensure the best use of various funding sources available, including, additional funding for COVID-19, fiscal flexibilities and other corporate solutions to optimise the benefit to the Council.

FIFE COUNCIL
CAPITAL INVESTMENT PLAN 2021-31

GENERAL FUND	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30	2030-31	TOTAL
	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m
OPPORTUNITIES FOR ALL											
Building Fife's Future	-	-	-	(0.000)	-	-	-	1.610	-	-	1.610
- Madras College	8.300	-	-	-	-	-	-	-	-	-	8.300
- Madras College Extension	-	-	-	0.569	4.420	0.720	-	-	-	-	5.709
- Viewforth High School Extension	-	0.300	2.631	0.538	-	-	-	-	-	-	3.469
- Auchmuty High School Extension	-	0.300	2.422	0.400	-	-	0.300	2.000	0.913	-	6.335
- Glenrothes/Glenwood High School	-	-	-	-	2.663	15.540	32.167	22.957	5.610	-	78.937
Early Learning and Childcare	0.672	-	-	-	-	-	-	-	-	-	0.672
Nursery and Primary School Pressures	0.012	-	-	-	-	-	-	-	-	-	0.012
Primary School Development	3.218	12.630	10.378	24.695	16.411	10.382	2.986	9.909	8.383	4.817	103.809
Secondary Schools West Fife	8.000	30.000	50.000	33.000	54.747	20.000	-	0.751	3.540	2.335	202.373
Nursery Refurbishment	-	0.433	0.433	0.433	0.433	0.433	0.435	-	-	-	2.600
Re-provision of Care for Older People	5.989	4.245	7.316	-	-	-	-	-	-	-	17.550
Telehealth Care	0.300	0.309	0.318	0.273	-	-	-	-	-	-	1.200
	26.491	48.217	73.499	59.908	78.674	47.075	35.888	37.227	18.446	7.152	432.576
THRIVING PLACES											
Community Facilities Programme	0.241	1.339	1.000	1.000	-	-	-	-	-	-	3.579
Community Regeneration & Development	-	0.016	-	-	-	-	-	-	-	-	0.016
Countryside Programme	0.832	0.207	-	-	-	-	-	-	-	-	1.040
Libraries, Museums, Galleries & Theatres	1.006	1.725	-	-	-	-	-	-	-	-	2.730
Major Parks Programme	-	-	0.036	-	-	-	-	-	-	-	0.036
Future of Leisure	0.100	-	-	-	-	-	-	-	-	-	0.100
Sports and Golf Programme	1.444	0.291	-	-	-	-	-	-	-	-	1.734
Improving Health Through Leisure and Sport	0.663	0.453	0.210	-	-	-	-	-	-	-	1.326
Area Community Facilities	-	8.260	7.240	-	-	-	-	1.000	-	-	16.500
Area Capital Investment	0.754	0.785	0.160	-	-	-	-	-	-	-	1.699
Sport and Leisure Facilities	0.790	3.240	2.945	0.490	0.450	0.445	0.555	0.410	0.320	0.420	10.065
Fife Tourism Infrastructure Programme	1.150	1.250	0.150	0.200	-	-	-	-	-	-	2.750
Sustainable Transport	0.685	1.200	0.500	0.500	1.915	-	-	-	-	-	4.800
Strategic Transport Intervention Programme	0.227	0.405	0.855	6.029	8.655	4.952	5.665	5.413	1.507	4.480	38.188
Regeneration of Town Centres	4.407	0.352	0.123	-	-	-	-	-	-	-	4.882
Joint Investment Properties	1.436	-	-	-	-	-	-	-	-	-	1.436
Vacant and Derelict Land	0.354	0.100	-	-	-	-	-	-	-	-	0.454
	14.088	19.622	13.219	8.219	11.020	5.397	6.220	6.823	1.827	4.900	91.335

FIFE COUNCIL
CAPITAL INVESTMENT PLAN 2021-31

GENERAL FUND	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30	2030-31	TOTAL
	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m
INCLUSIVE OF JOBS AND GROWTH											
City Deal Regeneration	1.000	1.000	1.000	-	-	-	-	-	-	-	3.000
Growing the Economy	2.769	2.111	-	-	-	-	-	-	-	-	4.881
Industrial Investment Programme	6.766	8.000	8.721	7.799	5.887	3.602	1.810	0.996	-	-	43.581
	10.536	11.111	9.721	7.799	5.887	3.602	1.810	0.996	-	-	51.461
MAINTAINING OUR ASSETS											
Landfill Sites	3.400	-	0.300	-	-	0.600	-	-	-	-	4.300
Halbeath Depot	(0.111)	-	-	-	-	-	-	-	-	-	(0.111)
Cafeteria Refurbishments	0.067	-	-	-	-	-	-	-	-	-	0.067
Glenrothes District Heat	0.909	-	-	-	-	-	-	-	-	-	0.909
Burial Provison	-	-	1.500	1.500	1.500	1.500	0.700	-	-	-	6.700
Business Pemises Refurbishment	0.006	-	-	-	-	-	-	-	-	-	0.006
Business Technology Solutions Programme	4.660	2.410	0.530	0.480	0.830	0.260	0.790	1.260	0.230	0.730	12.180
	8.931	2.410	2.330	1.980	2.330	2.360	1.490	1.260	0.230	0.730	24.051
ROLLING PROGRAMMES											
Libraries, Museums, Galleries and Theatres Programme	0.149	0.051	0.051	0.051	0.051	0.051	0.051	0.051	0.036	0.036	0.579
Communities Plant and Machinery Replacement Programme	0.019	0.013	0.013	0.013	0.013	0.013	0.013	0.013	0.013	0.013	0.136
Allotment Programme	0.090	0.040	0.040	0.040	0.040	0.040	0.040	0.040	0.040	0.040	0.450
Parks Development Programme	0.742	0.898	0.192	-	-	-	-	-	-	-	1.832
Sports, Leisure and Community Assets	0.100	0.250	0.500	0.500	0.650	0.500	0.500	0.500	0.650	0.650	4.800
Public Convenience Programme	0.141	0.025	0.025	0.025	0.025	0.025	-	-	0.025	0.025	0.316
Roads, Structures and Streetlighting Programme	13.510	15.251	9.229	8.195	9.255	8.169	7.824	8.460	6.354	5.754	92.000
Traffic Management Programme	0.700	0.700	0.700	0.700	0.700	0.700	0.700	0.700	0.700	0.700	7.000
Vehicle Purchase Programme	3.750	3.750	3.750	3.750	3.750	3.750	3.750	3.750	3.750	3.750	37.500
Bin Purchase Programme	0.200	0.200	0.200	0.200	0.200	0.200	0.200	0.200	0.200	0.200	2.000
Climate Change Programme	1.265	1.375	1.169	1.550	0.650	1.150	0.650	1.150	1.000	0.991	10.950
Landfill Sites Programme	1.520	1.520	1.520	1.520	1.160	0.760	0.760	0.760	0.760	0.740	11.020
Property Maintenance Programme	2.500	2.611	2.611	2.611	2.611	2.611	2.611	2.611	2.611	2.611	25.997
Crematoria and Cemeteries Programme	0.893	0.071	0.071	0.071	0.071	0.011	0.011	0.011	0.011	0.011	1.232
Assets, Transport & Environ Plant & Machinery Replacement Programme	0.156	0.156	0.156	0.156	0.156	0.156	0.156	0.156	0.156	0.156	1.560
Recycling Centres Plant & Machinery Replacement Programme	0.192	0.150	0.150	0.150	0.150	0.150	0.150	0.150	0.150	0.150	1.542
Fife Resource Solutions Programme	0.300	0.500	0.150	0.100	0.150	0.100	0.150	0.100	0.150	0.100	1.800
Contaminated Land Programme	0.214	0.278	0.348	0.302	0.302	0.302	0.302	0.302	0.302	0.302	2.954
Looked After Children Programme	0.383	0.188	0.174	0.156	0.156	0.150	0.150	0.200	0.188	0.188	1.932
Education Programme	2.602	4.300	4.300	7.066	6.809	6.209	3.300	3.300	3.300	2.946	44.132

FIFE COUNCIL
CAPITAL INVESTMENT PLAN 2021-31

GENERAL FUND	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30	2030-31	TOTAL
	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m
Business Technology Solutions Programme (Education)	2.232	1.817	0.903	0.555	0.383	1.102	2.547	0.245	-	-	9.784
Business Technology Solutions Programme (Corporate)	0.320	0.190	0.100	1.384	0.030	1.450	1.400	0.750	0.900	-	6.523
Disability Adaptations Programme	1.200	1.200	1.200	1.200	1.200	1.200	1.200	0.703	-	-	9.103
Health and Social Care Minor Works Programme	0.500	0.500	0.500	0.450	0.450	0.400	0.400	0.400	0.500	0.500	4.600
Rolling Programme General Programme	-	-	-	-	10.000	10.000	10.000	10.000	-	-	40.000
	33.678	36.033	28.050	30.744	38.962	39.198	36.865	34.552	21.796	19.863	319.741
CORPORATE ITEMS											
General Inflation Allowance	-	1.000	1.000	1.000	1.500	1.500	2.000	2.000	2.000	3.000	15.000
Contingency	0.200	0.795	1.005	1.000	1.500	1.500	2.000	2.000	2.000	2.000	14.000
	0.200	1.795	2.005	2.000	3.000	3.000	4.000	4.000	4.000	5.000	29.000
TOTAL EXPENDITURE	93.924	119.188	128.823	110.650	139.873	100.632	86.273	84.857	46.299	37.645	948.164
CFCR	(10.650)	(6.200)	-	-	-	-	-	-	-	-	(16.850)
Scottish Government Specific Capital Grants	(1.391)	-	-	-	-	-	-	-	-	-	(1.391)
Developer Contributions	(4.506)	(1.642)	(4.741)	(9.036)	(8.391)	(22.504)	(23.581)	(35.540)	(12.664)	(13.854)	(136.460)
Other Grants & Contributions	(7.135)	(5.319)	(6.317)	(8.046)	(2.852)	(3.926)	(0.663)	-	-	-	(34.258)
TOTAL INCOME	(23.682)	(13.161)	(11.057)	(17.082)	(11.243)	(26.431)	(24.244)	(35.540)	(12.664)	(13.854)	(188.958)
NET EXPENDITURE	70.243	106.027	117.766	93.568	128.629	74.202	62.029	49.317	33.635	23.791	759.206
General Capital Grants	(25.013)	(25.000)	(25.000)	(25.000)	(25.000)	(25.000)	(25.000)	(25.000)	(25.000)	(25.000)	(250.013)
Capital Receipts	(1.473)	(3.105)	(2.401)	(0.075)	(6.178)	(0.280)	(0.126)	(0.391)	(0.178)	(4.871)	(19.079)
Loan Repayments	(1.963)	(7.566)	-	(2.897)	(1.361)	-	-	-	-	-	(13.787)
Borrowing from Loans Fund	(41.794)	(70.356)	(90.365)	(65.596)	(96.091)	(48.921)	(36.903)	(23.926)	(8.457)	6.081	(476.328)
TOTAL FUNDING	(70.243)	(106.027)	(117.766)	(93.568)	(128.629)	(74.202)	(62.029)	(49.317)	(33.635)	(23.791)	(759.206)